

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-11 ISO-00
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
NSC-05 PA-01 SP-02 SS-15 ICA-11 /121 W
-----109722 162340Z /66

P 162212Z JUN 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 2082
INFO AMEMBASSY ANKARA PRIORITY
AMEMBASSY ATHENS PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY NICOSIA PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 02517

E.O. 11652: GDS

TAGS: PORG, UNSC, CY

SUBJECT: UNFICYP: SC APPROVES MANDATE RENEWAL

1. SUMMARY: SECURITY COUNCIL LABORED THROUGH THE NIGHT OF JUNE 15, ADOPTING RESOLUTION (14-0-0) AT 5:00 A.M. ON JUNE 16 EXTENDING UNFICYP MANDATE FOR SIX MONTHS. BOTH SIDES ACCEPTED RESOLUTION BASED LARGELY ON UK PROPOSALS AFTER FAILING TO AGREE ON EITHER AN UPDATED VERSION OF SC RES 422 OR A BRIEFER PROCEDURAL TYPE RESOLUTION. BOTH SIDES CAN CLAIM A MODICUM OF VICTORY; THE GOC FOR THE RESOLUTION'S AVOIDANCE OF A DIRECT REFERENCE TO THE INTERCOMMUNAL TALKS AND THE TURKISH SIDE FOR THE ADOPTION AT LAST OF A SHORT NON-SUBSTANTIVE RESOLUTION. IN THE VIEW OF MOST COUNCIL MEMBERS THE MAXIMUM OBSTINACY AWARD SHOULD BE PRESENTED TO THE GOC IN THIS LAST ROUND. END SUMMARY.

2. SECURITY COUNCIL MET IN CONSULTATIONS FIVE TIMES JUNE 15-16, WITH THE FINAL SESSION STRETCHING FROM NEARLY MIDNIGHT ON JUNE 15 UNTIL 4:00 A.M. JUNE 16.
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AT FIRST COUNCIL CONSULTATIONS AT 3:30 P.M., PRESIDENT INFORMED MEMBERS THAT POSITIONS OF THE PARTIES WERE VIRTUALLY UNCHANGED FROM THOSE HELD ON PREVIOUS DAY (USUN 2465), VIZ. TURKISH SIDE COULD ACCEPT EITHER AN UPDATED RES 422 WITH ALL PARAGRAPHS REMAINING IN TEXT OR A BRIEF PROCEDURAL-TYPE RESOLUTION; GOC WOULD ACCEPT UPDATED RES 422 WITHOUT PREAMBULAR PARA 4 WHICH CONTAINS

REFERENCE TO INTERCOMMUNAL TALKS. PRESIDENT RECEIVED COUNCIL'S ENDORSEMENT TO URGE GOC TO ACCEPT UPDATED 422 WITHOUT MODIFICATIONS. VARIOUS MEMBERS SPOKE IN SUPPORT, INCLUDING USSR, WHICH SAID THAT CHANGES IN 422 WERE DESIRABLE, BUT SOV DEL WOULD GO ALONG WITH SUGGESTED PROCEDURE. FRG WITHDREW ITS PROPOSED SUBSTITUTE PREAMBULAR PARA 4 (WHICH PRESIDENT REPORTED BOTH SIDES HAD REJECTED); INDIAN DEL ACCEDED TO PROCEDURE BUT RESERVED POSITION ON UPDATED RES 422, NOTING INDIA MIGHT ABSTAIN OR NOT PARTICIPATE OR VOTE IN FAVOR. (PERM REP JAIPAL WAS NOT PRESENT AND INDIAN REP INDICATED NEED TO CONSULT "SUPERIORS".)

3. AT SECOND SESSION OF CONSULTATIONS AT 7:00 P.M. PRESIDENT ROLON ANAYA ANNOUNCED THAT HIS FURTHER CONSULTATIONS WITH THE PARTIES STILL HAD NOT PRODUCED AN AGREED DRAFT RESOLUTION. FM ROLANDIS HELD THAT GOC WOULD PREFER TO SUSPEND PRESENCE OF UNFICYP THAN TO ACCEPT INCLUSION OF PREAMBULAR PARA 4 IN RESOLUTION. COUNCIL ENDORSED PRESIDENT'S RETURNING TO PARTIES FOR FURTHER CONSULTATIONS ON BOTH UPDATED 422 AND SHORT RESOLUTION SUGGESTED BY UK SIMPLY NOTING SYG'S REPORT, EXTENDING UNFICYP MANDATE AND ASKING SYG TO CONTINUE GOOD OFFICES. (DURING THIS SESSION INDIA AND USSR BOTH EXPRESSED FIRM OPPOSITION TO PREAMBULAR PARA 4 OF RES 422.)
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4. COUNCIL RESUMED CONSULTATIONS OF THE WHOLE SHORTLY BEFORE THE EXPIRATION OF THE MANDATE AT MIDNIGHT TO HEAR PRESIDENT'S REITERATION OF POSITIONS OF BOTH SIDES AND RESULTING IMPASSE. DISCUSSION TOUCHED BRIEFLY ON POSSIBLE WITHDRAWAL OF UNFICYP FORCES, THE SYG EMPHASIZING THAT HE COULD NOT TAKE RESPONSIBILITY FOR CONTINUATION OF PEACEKEEPING OPERATION IN CYPRUS WITHOUT SC MANDATE. U.S. POINTED OUT DISTINCTION BETWEEN PARTIES' CONSENT TO MAINTENANCE OF THE FORCE, WHICH WAS REQUIRED, AND THEIR AGREEMENT TO THE LANGUAGE OF THE SC RESOLUTION. PARTIES FULL ADHERENCE TO THE LANGUAGE OF THE RESOLUTION WHILE DESIRABLE WAS NOT NECESSARILY REQUIRED. UK TOOK POINT AND NOTED THAT SINCE PARTIES ACCEPTED THE MANDATE WHAT WAS NEEDED WAS "ENABLING LEGISLATION". THUS IF SYG COULD INFORM SC THAT PARTIES AGREED TO CONTINUATION OF THE FORCE, SC SHOULD SIMPLY MEET IN FORMAL SESSION AND ADOPT SHORT RESOLUTION. SYG ALSO CONFIRMED THAT SC AND NOT THE PARTIES SHOULD DECIDE ON HOW TO EXTEND THE MANDATE, BUT HE SAID HE WOULD HAVE TO CONSULT THE PARTIES BEFORE HE COULD STATE THAT THEY AGREED TO THE FORCE'S

CONTINUANCE. AFTER CONSIDERABLE DISCUSSION,
CONSULTATIONS ADJOURNED TO ENABLE SYG (WITH PRESIDENT)
TO CONTACT PARTIES ON THIS POINT.

5. WHEN SC CONSULTATIONS RECONVENED SYG REPORTED
TURKISH-CYPRIOIOT REP DENKTASH SAID HIS SIDE WANTED
UNFICYP MAINTAINED BUT WISHED TO SEE TEXT OF RESOLUTION
ACCOMPLISHING THIS BEFORE GIVING "FINAL" AGREEMENT.
EITHER UPDATED RES 422 OR "SHORT" RES, TEXTS OF WHICH
SHOWN BOTH PARTIES, WAS ACCEPTABLE TO TURKISH SIDE.
SYG REPORTED DISCUSSION WITH FM ROLANDIS INDICATED GOC
DESIRED RENEWAL OF UNFICYP BUT GOC (BASED ON ROLANDIS-
KYPRIANOU TELEPHONE CONVERSATION) "REQUESTED" THAT
WHATEVER RESOLUTION SC ADOPTED INCLUDE REFERENCE TO
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NSC-05 PA-01 SP-02 SS-15 ICA-11 /121 W
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P 162212Z JUN 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 2083
INFO AMEMBASSY ANKARA PRIORITY
AMEMBASSY ATHENS PRIORITY
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C O N F I D E N T I A L SECTION 02 OF 03 USUN NEW YORK 02517

PREVIOUS RESOLUTIONS AND NOTE THAT GOC AND THE PARTIES
HAD CONSENTED TO MANDATE EXTENSION. SYG SAID THESE
WERE NOT "CONDITIONS" BUT IN ENSUING DISCUSSION INDIAN
AND SOVIET REPS INDICATED DOUBT THAT, ALTHOUGH THE
ELEMENTS MENTIONED WERE INCLUDED IN RES 422, GOC WOULD
IN FACT COOPERATE WITH UNFICYP IF SC ADOPTED UPDATED

VERSION OF THAT RES. INDIA STATED THAT IT WOULD REQUEST SEPARATE VOTE ON PREAMBULAR PARA 4 OF THAT RES IF SC DECIDED TO ACT ON THAT BASIS. DIFFICULTY THAT WOULD ARISE IF THIS PARA DID NOT CARRY, MAKING RES UNACCEPTABLE TO TURKISH SIDE, WAS POINTED OUT AND US SUGGESTED INFORMAL "INDICATIVE" POLL OF SC MEMBERS TO PRECLUDE COUNCIL'S PLACING ITSELF IN IMPOSSIBLE POSITION. UK, CANADA, FRG AGREED, AND FRANCE URGED NO SEPARATE PARA VOTE. INDIA AND USSR URGED SYG TO GO BACK TO GOC TO ASK ITS ATTITUDE ON INCLUSION OF PREAMBULAR PARA 4. AFTER CONSIDERABLE AND CONFUSING DISCUSSION, USSR PROPOSED "10 MINUTE RECESS". MEMBERS DEBATED WHETHER IMPASSE WOULD BE BROKEN MORE READILY BY WORKING FOR ADOPTION OF UPDATED 422 OR SHORT RES. WITH CERTAIN SENSE OF DESPAIR AT THIS JUNCTURE, COUNCIL
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ADJOURNED CONSULTATIONS TO MAKE LAST DITCH EFFORTS WITH THE PARTIES ON EITHER UPDATED RES 422 OR SHORT DRAFT.

6. DURING BREAK UK TOOK INITIATIVE OF SHUTTling BETWEEN THE PARTIES AND FINALLY PRODUCED DRAFT AGREED TO BY BOTH SIDES. GOC INSISTED ON ADDITION TO ORIGINAL UK "SHORT" RES OF PREAMBULAR PARAS 7 AND 8 FROM UPDATED 422 (PREAMBULAR 2 AND 3 IN ADOPTED RES) AND OF REF TO "OTHER RELEVANT RESOLUTIONS" (PREAMBULAR 4) AND ON DELETION OF REFERENCE IN FINAL OPERATIVE PARA TO RES 367 (1975), SINCE LATTER MAKES MORE EXPLICIT THE PURPOSE OF THE SYG'S GOOD OFFICES MISSION. TURKISH SIDE, WHILE STILL DESIROUS OF AVOIDING SPECIFIC REFERENCE TO GOC CONCURRENCE AND OF INCLUDING MORE CONCRETE MENTION OF INTERCOMMUNAL TALKS, ACCOMMODATED GOC INSISTENCE ON ALL OF THESE CHANGES. COUNCIL CONVENED IN FORMAL SESSION AND ADOPTED RESOLUTION AT 5:00 A.M. JUNE 16 BY VOTE OF 14-0-0 WITH CHINA NOT PARTICIPATING. IN LIGHT OF HOUR, ALL STATEMENTS WERE DEFERRED TO MEETING SCHEDULED FOR 3:30 P.M. SAME DAY.

7. COMMENT: TWO POINTS STAND OUT IN QUICK REVIEW OF ABOVE EVENTS: THE SEEMING IRONY THAT THE PARTY WITH THE LESSER INTEREST IN KEEPING THE FORCE IN EXISTENCE MADE THE CONCESSIONS ON THE LANGUAGE OF THE RESOLUTION, AND THE POTENTIAL RISK OF ALLOWING PEACEKEEPING MANDATES TO LAPSE, HOWEVER BRIEFLY. IT BECAME APPARENT TO COUNCIL MEMBERS THAT THE TURKISH SIDE WAS SEEKING TO TAKE "DIGNIFIED" STANCE VIS-A-VIS COUNCIL AND INDICATE WILLINGNESS TO ACCOMMODATE OTHERS' VIEWS, WHILE GOC, IN OBJECTING TO MENTION OF INTERCOMMUNAL TALKS AND REFUSING TO

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AGREE TO EITHER OF TWO PRINCIPAL DRAFTING OPTIONS REPEATEDLY PRESSED ON IT BY SC PRESIDENT ON BEHALF OF COUNCIL, WAS ARGUING FROM AN UNELASTIC BRIEF. MAJORITY COUNCIL SENTIMENT, IN SOMETHING OF A TURNAROUND, WAS CLEARLY NOT WITH THE CYPRUS DEL ON THIS OCCASION. MOREOVER, GREEK DEL MADE CLEAR IN PRIVATE CONVERSATIONS WITH MOST DELS ITS EXASPERATION AT ADAMANT STAND OF GOC.

8. FOLLOWING IS TEXT OF SC RES 430: BEGIN TEXT:

- THE SECURITY COUNCIL,
- NOTING THE REPORT BY THE SECRETARY-GENERAL ON THE UNITED NATIONS OPERATION IN CYPRUS OF 31 MAY 1978 (S/12723),
- NOTING ALSO THE CONCURRENCE OF THE PARTIES CONCERNED IN THE RECOMMENDATIONS BY THE SECRETARY-GENERAL THAT THE SECURITY COUNCIL EXTEND THE STATIONING OF THE UNITED NATIONS PEACE-KEEPING FORCE IN CYPRUS FOR A FURTHER PERIOD OF SIX MONTHS,
- NOTING FURTHER THAT THE GOVERNMENT OF CYPRUS HAS AGREED THAT IN VIEW OF THE PREVAILING CONDITIONS IN THE ISLAND IT IS NECESSARY TO KEEP THE FORCE IN CYPRUS BEYOND 15 JUNE 1978,
- REAFFIRMING THE PROVISIONS OF RESOLUTION 186 (1964) OF 4 MARCH 1964 AND OTHER RELEVANT RESOLUTIONS,
- 1. EXTENDS ONCE MORE THE STATIONING IN CYPRUS OF THE UNITED NATIONS PEACE-KEEPING FORCE ESTABLISHED UNDER RESOLUTION 186 (1964) FOR A FURTHER PERIOD ENDING 15 DECEMBER 1978;

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NSC-05 PA-01 SP-02 SS-15 ICA-11 /121 W

-----109811 162341Z /66

P 162212Z JUN 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC PRIORITY 2084

INFO AMEMBASSY ANKARA PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY LONDON PRIORITY

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C O N F I D E N T I A L SECTION 03 OF 03 USUN NEW YORK 02517

- 2. REQUESTS THE SECRETARY-GENERAL TO CONTINUE HIS
MISSION OF GOOD OFFICES TO KEEP THE SECURITY COUNCIL
INFORMED OF THE PROGRESS MADE, AND TO SUBMIT A REPORT
ON THE IMPLEMENTATION OF THIS RESOLUTION BY 30 NOVEMBER
1978. END TEXT. LEONARD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, INTERNATIONAL PEACEKEEPING FORCES
Control Number: n/a
Copy: SINGLE
Draft Date: 16 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN02517
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780252-1044
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780648/aaaabpon.tel
Line Count: 294
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3b1dc486-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 19 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2310865
Secure: OPEN
Status: NATIVE
Subject: UNFICYP: SC APPROVES MANDATE RENEWAL
TAGS: PORG, CY, UNSC, UNFICYP
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/3b1dc486-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014